

# Discussion of Catherine, Miller, and Sarin “Social Security Trends in Inequality”

Owen Zidar  
Princeton and NBER

*BYU Red Rock Conference 2020*

September 10, 2020

## Excellent paper! Clearly qualitatively correct

- 1 **Clever approach to address central question:** how does social security wealth affect wealth inequality?
  - Use recent parameter estimates to simulate income process
  - Code up social security policy calculator
  - Combine with counts and wealth data from SCF to estimate Social Security wealth
- 2 **Provides valuable estimates of size and distribution of social security wealth**
  - Thoughtful consideration of several issues (e.g., risk, inflation, etc)
  - Emphasis on falling interest rates
- 3 **Bottom line:**
  - \$34 to 40T of social security wealth, 57% of which is held by bottom 90%
  - Conclude that top wealth shares roughly flat since 1989 when including Social Security

# Outline of Comments

- ① Broader context of inequality literature
- ② Clarify steps in calculations
- ③ Enumerate/rank key assumptions and show bottom line numbers in “regression” table
- ④ Test method using pension wealth
- ⑤ Policy counterfactuals and additional analysis

# 1. Putting the paper in the context of inequality literature

## Tax Return Data

Piketty Saez 2003  
Income tax data  
by type of income  
+  
Number of tax  
returns



## Wealth Estimates

Saez Zucman 2016  
**Tax Return Data**  
+  
Financial Accounts  
Macro data  
+  
Rate of return  
assumptions



## Distributional National Income Accounts (DINA)

Piketty Saez Zucman 2018  
**Tax Return Data**  
+  
**Wealth Estimates**  
+  
National Income  
Accounts Macro data  
+  
Allocation assumptions



## Tax Rate Progressivity

Saez Zucman 2019  
**DINA estimates**  
+  
Macro tax data  
+  
Allocation assumptions

Recent lit: estimates distribution of key components that are not on individual tax returns

## 2. Clarify steps for main calculations

The path from simulated earnings sequence, policy rules, allocation, etc is involved. A simple example, enumerated steps, and detailed step-by-step process/example for a specific cohort or two would help

- 1 For each year, estimate **aggregate Social Security wealth by cohort**
  - 1 Simulate **earnings** distribution using cohort-gender-specific parameters  $\theta$  from Guvenen
  - 2 Apply tax and benefit rules to path of earnings, take present value

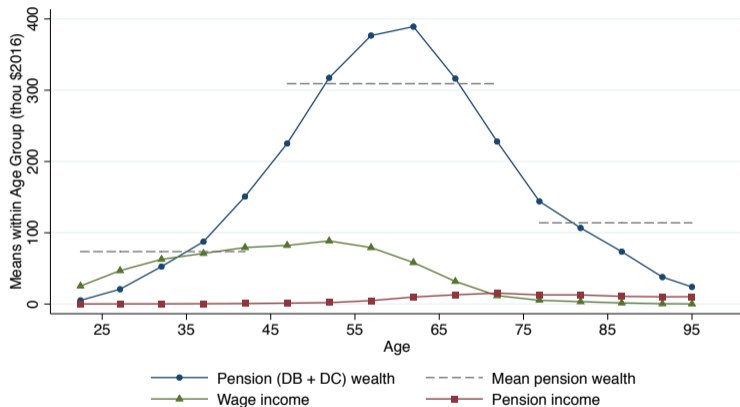
$$W_{it} = f(\text{mortality rates, } r, \text{benefit(earnings}(\theta), \text{inflation), tax(earnings}(\theta))) \quad (1)$$

- 3 Estimate mean social security wealth  $\bar{W}_{cgt}$
  - 4 Estimate aggregate social security wealth by cohort and year  $W_{ct}^{agg}$  using SCF counts
- 2 For each cohort and year, **allocate S.S. wealth**  $W_{ct}^{agg}$  between the top 10% and bot 90%
  - 1 In SCF, determine the fraction of the cohort that belongs to the top 10%. E.g., 5%.
  - 2 In the SCF, among young retirees, compute the fraction of Social Security wealth that goes to the 5%. Suppose answer is 8%.
  - 3 Allocate 8% of the cohort social Security wealth to its top 10%.

### 3. Enumerate/ rank key assumptions; show “regression-style” table

- Would be helpful to provide list of key assumptions, ranked by quantitative importance
  - **Growing mortality gap** between rich and poor but *uniform mortality rate* for cohort-year (key for correcting flat estate tax series in wealth tax shares)
  - **Growing wage inequality** but some *time-invariant parameters for income process* (best they can do, and estimated within relevant sample so represents “average” conditions)
  - Growing **assortative mating**, but abstract from survivor benefits (may be small)
  - ...
- Provide “regression table” showing key outputs (top shares, aggregate SS wealth, etc) for different combos of inputs and assumptions
- Provide corrected top share graphs with different series for main combos of plausible inputs and assumptions

## 4. Test allocation method using DC pension wealth in SCF



Sources: Smith, Zidar, and Zwick (2020).

## 5. Policy counterfactuals and additional analysis

Setup in this paper could be used to do interesting follow up analysis

- Effects of raising retirement age?
- Effects of Biden payroll tax proposal?
- Estimating social security wealth by race (would require income parameters by race-cohort)
- Financial returns by group
- How progressive is the Social security system (y-axis: wealth with SS, x-axis: wealth without SS)? How has the amount of progressivity changed overtime and by cohort?
  - Progressive benefit formula, but rich are living longer and more likely to be married